

Message Text

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ACTION IO-14

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-05 H-01 INR-10
L-03 NSAE-00 NSC-05 PA-01 SP-02 SS-15 USIA-06
AF-10 ARA-10 EA-10 EUR-12 NEA-10 AID-05 EB-08
STR-07 COME-00 LAB-04 TRSE-00 OES-07 OMB-01 ABF-01
/148 W

-----110599 040143Z /63

P 032230Z MAR 78
FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC PRIORITY 9861
INFO USMISSION GENEVA
AMEMBASSY VIENNA

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VIENNA FOR UNIDO

DEPARTMENT FOR NORRIS (IO/DHP) AND SCHWEBEL (L)

E.O. 11652: N/A
TAGS: EGEN, UN, ECOSOC, UNIDO
SUBJECT: UN CONFERENCE ON ESTABLISHMENT OF UNIDO AS A
SPECIALIZED AGENCY - AMENDMENTS TO BUDGET PROCEDURES

REF: USUN 744

1. NEGOTIATING COMMITTEE CONDUCTED SECOND REVIEW OF
ARTICLES RELATING TO BUDGET PROCEDURES MARCH 2. FRG,
SPEAKING FOR GROUP B, SAID G-77'S PROPOSED AMENDMENTS
WENT TO CORE OF PACKAGE CAREFULLY CONSTRUCTED IN VIENNA,
AND HE WAS NOT IN A POSITION TO DISCUSS PROPOSALS IN DE-
TAIL. HE INDICATED GROUP WAS STUDYING THE SITUATION. IN
RESPONSE TO CHAIRMAN'S PLEA THAT NEGOTIATORS STOP SIMPLY
RESTATING POSITIONS AND GET DOWN TO GIVE-AND-TAKE, G-77
SPOKESMAN INDICATED THERE MIGHT BE POSSIBILITY

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OF TRADE-OFFS, BUT HIS ONLY SPECIFIC SUGGESTION WAS THAT
G-77 COULD CONSIDER MODIFYING ITS POSITION ON COMPOSITION
OF PROGRAMME AND BUDGET COMMITTEE IF
OTHERS WOULD AGREE TO CHANGED MANDATE FOR PBC (I.E. TO
MAKE IT AN ADVISORY BODY, MAKING RECOMMENDATIONS TO THE I-
DB ON THE DIRECTOR GENERAL'S PROPOSED PROGRAMME AND BUDGET
RATHER THAN DEVELOPING THE PROGRAMME AND BUDGET ITSELF).

FOLLOWING PARAGRAPHS DESCRIBE G-77 AMENDMENTS AND REVIEW
NEGOTIATING SITUATION.

2. TEXT OF G-77 PROPOSED AMENDMENTS TO ARTICLE 14:

1. PARAGRAPH 1, LINE 1: BEFORE THE WORD "PROGRAMME"
INSERT "BOARD THROUGH THE".
2. PARAGRAPH 2, END OF LINE 1 AND BEGINNING OF LINE
2: DELETE THE WORDS "SUBMITTED TO IT BY" AND RE-
PLACE THEM BY THE WORD "OF".
3. PARAGRAPH 2, LINE 2: AFTER "ITS" INSERT "RECOM-
MENDATIONS ON THE".
4. PARAGRAPH 3, LINE 1: BEFORE "PROGRAMME" INSERT
"DIRECTOR-GENERAL AND THE RECOMMENDATIONS OF THE".
5. PARAGRAPH 4, SUBPARAGRAPH (A): IN PLACE OF THE
EXISTING TEXT, USE THE TEXT CONTAINED ON PAGE 14
OF DOCUMENT A/CONF.90/5 (EDITORIAL REVIEW).
6. PARAGRAPH 4, SUBPARAGRAPH (B): DELETE THE EXIST-
ING TEXT AND REPLACE IT BY THE FOLLOWING:

"THE CONFERENCE MAY MAKE SUCH MODIFICATIONS
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AND/OR ADDITIONS AS IT DEEMS NECESSARY IN THE
REGULAR BUDGET AND IN THE OPERATIONAL BUDGET
SUBMITTED TO IT BY THE BOARD."

7. PARAGRAPH 4, SUBPARAGRAPH (C): DELETE.

3. DRAFT CONSTITUTION NEGOTIATED IN INTERGOVERNMENTAL
COMMITTEE WOULD HAVE PBC DEVELOP WORK PROGRAMME AND
BUDGET, PUT FINAL DECISION IN HANDS OF IDB, AND GIVE CON-
FERENCE ONLY NOMINAL APPROVING AUTHORITY, POSSIBLY WITH
STRICTLY LIMITED RIGHT TO MAKE ADJUSTMENTS TO MEET UN-
FORESEEN EVENTS. G-77 AMENDMENTS WOULD REDUCE ROLE OF
PBC AND SHIFT REAL POWER FROM IDB TO CONFERENCE.

4. U. S. DELEGATION BELIEVES THAT LEAST OBJECTIONABLE
ASPECT OF G-77 PROPOSAL IS CHANGE IN ROLE OF PBC WHICH
WOULD MAKE PBC ANALOGOUS TO ACABQ. GROUP B COUNTRIES ARE
ALMOST UNANIMOUS (INCLUDING UK, FRG, JAPAN) IN VIEWING
THIS AS NEGOTIABLE. U. S. DELEGATION PROPOSES THAT IN
CONTEXT OF AN OTHERWISE ACCEPTABLE PACKAGE (INCLUDING
SATISFACTORY ALLOCATION OF SEATS ON IDB AND PBC, STRONG
AMENDMENT ARTICLE, ETC.), U. S. SHOULD BE PREPARED TO GO

ALONG WITH CHANGED MANDATE FOR PBC.

5. G-77 CLEARLY ATTACHES SPECIAL IMPORTANCE TO GIVING EFFECTIVE BUDGET CONTROL TO CONFERENCE WHICH THEY CONSIDER ANALOGOUS TO GENERAL ASSEMBLY IN UN AND WHERE THEY WOULD HAVE OVERWHELMING MAJORITY OF MEMBERS. MANY GROUP B COUNTRIES, ALTHOUGH THEY DON'T LIKE THE IDEA, ACCEPT THE G-77 APPROACH AS LOGICAL AND CONSISTENT WITH PRACTICE IN UN AND OTHER SPECIALIZED AGENCIES. UK AND FRG HAVE BOTH INDICATED TO US PRIVATELY THAT THEY WOULD NOT HOLD OUT IN ISOLATION. SOME GROUP B COUNTRIES AS WELL AS SOME IN G-77 ARGUE THAT PRACTICAL EFFECT OF THIS CHANGE WOULD BE MINIMAL, SINCE CONFERENCE WOULD BE

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P 032230Z MAR 78

FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC PRIORITY 9862
INFO USMISSION GENEVA
AMEMBASSY VIENNA

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VIENNA FOR UNIDO

DEPT FOR NORRIS (IO/DHP) AND SCHWEBEL (L)

UNLIKELY TO CHANGE PROGRAMME AND BUDGET PROPOSALS THAT HAD BEEN CAREFULLY WORKED OUT BY IDB.

6. THERE IS OBVIOUS RISK IN RELYING ON ASSUMPTION THAT CONFERENCE WILL NOT USE POWER GRANTED TO IT BY G-77 AMENDMENT TO INCREASE BUDGET. U.S.DELEGATION HAS BEEN POINTING OUT PRIVATELY THAT THERE IS BOTH A PRACTICAL AND A PRESENTATIONAL PROBLEM AND THAT U.S. COULD NOT BE EXPECTED TO ACCEPT AND SEEK RATIFICATION OF A CONSTITU-

TION WHICH GAVE CONFERENCE OPEN-ENDED AUTHORITY TO ADJUST BUDGET. WHILE THERE ARE MANY OTHER UNRESOLVED ISSUES, THIS COULD IN THE END BECOME THE OBSTACLE TO AGREEMENT ON A CONSTITUTION.

7. ONE OF THE ELEMENTS IN THE OVER-ALL PACKAGE WILL BE AMOUNT OF TECHNICAL ASSISTANCE TO BE FINANCED FROM REGULATED OFFICIAL USE

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LAR BUDGET (ANNEX II, PARAGRAPH B). ISSUE IS NOW BETWEEN 5 PER CENT OFFERED BY GROUP B AND 6 PER CENT REQUESTED BY G-77. MOST RECENT CALCULATION OF RPTA ALLOCATIONS TO UNIDO COMPARED TO TOTAL BUDGET APPEAR TO SUPPORT 6 PER CENT FIGURE. U.S. DELEGATION HAS NOT INDICATED TO ANYONE THAT IT HAS AUTHORITY TO GO TO 6 PER CENT AND WILL NOT DO SO UNLESS AND UNTIL OTHERWISE SATISFACTORY PACKAGE IS DEVELOPING. WHILE WE WOULD PLAY ANY SUCH MOVE AS AN IMPORTANT CONCESSION. WE DO NOT THINK IT WILL BE A CRUCIAL FACTOR IS SETTLING THE ISSUE OF BUDGET PROCEDURES. YOUNG

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Message Attributes

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Draft Date: 03 mar 1978
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Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
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TAGS: EGEN, AORG, XX, UN, ECOSOC, UNIDO
To: STATE
Type: TE
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